

## Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 SS-15 CIAE-00 PM-03 INR-07 L-02 ACDA-05

NSAE-00 PA-01 PRS-01 SP-02 USIA-06 TRSE-00 SAJ-01

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C O N F I D E N T I A L SECTION 1 OF 2 USNATO 2663

E.O. 11652: GDS

TAGS: MPOL, NATO

SUBJECT: INFORMAL MAY 12 DRC: UNCLASSIFIED VERSION OF MINISTERIAL  
GUIDANCE AND DPC COMMUNIQUE

REF: A. USNATO 2578

B. STATE 096508

BEGIN SUMMARY: DURING INFORMAL MAY 12 DEFENSE REVIEW COMMITTEE (DRC)  
MEETING, UK, CANADAIAN, DANISH AND FRG REPS SOUGHT MAJOR DELETIONS FROM

UNCLASSIFIED VERSION OF MINISTERIAL GUIDANCE DEVELOPED BY INTERNATIONAL

STAFF(IS) (REF A). DRC RETAINED VIRTUALLY ENTIRE DRAFT SECTION ON  
LONG RANGE DEFENSE CONCEPT (REF A, PARAS 3-8), BUT MADE NUMEROUS  
DELETIONS AND REVISIONS TO OTHER SECTIONS. IS WILL PRODUCE NEW DRAFT  
MAY 14 WHICH DRV WILL CONSIDER, IN CONJUNCTION WITH DRAFT COMMUNIQUE  
ON MAY 16. END SUMMARY.

1. DURING INTRODUCTORY REMARKS TO INFORMAL APRIL 12 DEFENSE REVIEW  
COMMITTEE (DRC) MEETING, CHAIRMAN HUMPREYS REPORTED THAT NATO DIVISION  
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OF POLITICAL AFFAIRS HAD REVIEWED UNCLASSIFIED VERSION OF  
MINISTERIAL GUIDANCE (REF A) AND "WARMLY WELCOMED" ITS PUBLIC  
DISSEMINATION. DIRECTOR OF INFORMATION (KOREN) SUPPORTED

PUBLICATION OF IS DRAFT, SAYING IT IS "ADMIRABLY SUITED" TO PROVIDE PUBLICS AND PARLIAMENTS WITH BETTER UNDERSTANDING OF "HOW" AND "WHY" NATO IS PLANNING FOR FUTURE. HE SAID SUCH UNDERSTANDING IS NECESSARY TO OFFSET "UNDUE EUPHORIA" AMONG PUBLICS AND PARLIAMENTS OVER DETENTE.

2. IN GENERAL REMARKS, US REP (DR LEGERE) STRESSED IMPORTANCE US ATTACHES TO DISSEMINATION OF UNCLASSIFIED VERSION OF MINISTERIAL GUIDANCE DOCUMENT AND COMPLIMENETED IS FOR DRAFT IT PRODUCED(REF A). HE SAID INFORMAL CONTACTS WITH SOME DELEGATIONS WHO OPPOSED PUBLICATION OF THE IS DRAFT SEEMED TO INDICATE THAT THEIR RESERVATIONS MERGED FROM: A) INCONVENIENCE OF PRODUCING AN ADDITIONALDOCUMENT FOR MINISTERIAL MEETING; B) QUESTIONS ABOUT WHETHER IS DRAFT WAS UNCLASSIFIED; AND C) POSSIBILITY THAT IS DRAFT WOULD ADVERSELY AFFECT PUBLIC AND PARLIAMENTARY SUPPORT. EXPRESSING PARTICULAR CONCERN WITH LATTER FACTOR, HE DESCRIBED DRAFT MINISTERIAL GUIDANCE DOCUMENT AS "REMARKABLE SYSTHESES" OF NATO'S PRESENT SITUATION AND FUTURE COURSE OF ACTION AND RHETORICALLY ASKED WHETHER DRC REPS HAD SUFFICIENT CONFIDENCE IN THEIR PRODUCT TO PUBLICLY DISSEMINATE THE UNCLASSIFIED IS DRAFT. US REP CITED UNCLASSIFIED AD-UP DOCUMENT PUBLISHED IN RESPONSE TO CHALLENGES O THAT ERA AND SAID NATO NEEDED SIMILAR RESPONSE TO CHALLENGES OF TODAY. HE SAID A TRAKDITIONAL COMMUNIQUE WILL NOT FAVORABLY STIMULATE YOUNG, INTELLECTUALLY ORIEENTED PARLIAMEN-TARIANS AND SCHOLARS WHO ARE INCREASINGLY INFLUENTIAL AND URGED DRF TO APPROVE IS DRAFT FOR DISSEMINATION AS "THE MOST EFFECTIVE SIGNLE THING" IT COULD CONTRIBUTE TO THE FORTHCOMING HEADS OF GOVERNMENT MEETING.

3. DANISH REP (ROSENTHAL) STATED THAT WHILE HIS AUTHORITIES FULLY SUPPORT CLASSIFIED VERSION OF MINISTERIAL GUIDANCE, HE COULD NOT AGREE TO RELEASE OF IS-DRAFTED UNCLASSIFIED VERSION AND SUGGESTED THAT DRV COVER MINISTERIAL GUIDANCE "WITH A FEW SENTENCES IN THE COMMIQUE". HE FOUND IS DRAFT MUCH TOO LONG, FEARING THAT JOURNALISTS WOULD FIND DISCREPANCIES BETWEEN PUBLIC STATEMENT (PARAS 9-12) ON SOVIET POLICY AND OTHER PUBLIC EX-PRESSIONS ON DETENTE. UK REP (LEGGE), ALSO SPEAKING UNDER CONFIDENTIAL  
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INSTRUCTIONS, CONCURRED WITH DANISH REP ON "DECIDEDLY HAWKISH TONE" OF STATEMENT ON SOVIET POLICY, BUT WAS WILLING TO GO FURTHER THAN A FEW LINES IN THE COMMUNIQUE ON MINISTERIAL GUIDANCE; HE PRO-POSED RETAINING INTRODUCTION AND LRDC SEMENTS IN ENTIRETY (PARAS 1-8), NATO STRATEGY SEGMENT (PARAS 13-14) AND A WRAP-UP PARAGRAPH TO COVER MINISTERIAL ACTION ON THE GUIDANCE ITSELF. HE CITED DIFFERENCEBETWEEN EUROPEAN AND U.S. PARLIAMENTARY SYSTEMS AS A REASON FOR DIFFERENCE OF VIEW OF LENGTH AND DEPTH OF COVERAGE OF PUBLIC STATEMENT, EXPRESSING FEAR THAT OPPONENTS OF PRESENT UK DEFENSE POLICIES WOULD USE STATEMENT AS A BASIS FOR DETAILED FOLLOW-UP QUESTION WHICH MIGHT EMBARRASSS GOVERNMENT (WHICH WOULD BE UNABLE TO RESPOND DUE TO SECURITY CONSIDERATION).

CANDAD REP (HERMAN) AGREED WITH DENMARK AND UK REPS THAT DOCUMENT IS TOO LONG AND DETAILED, SUGGESTING THAT UNCLASSIFIED STATEMENT STOP AT PARA 7 REPEAT 7. FRG REP (WELZ) STATED THAT HE WAS WITHOUT INSTRUCTIONS, BUT ALSO FOUND PAPER TOO LONG AND AGREED WITH UK ON DESIRED CONTENT. NETHERLANDS REP (STEENNERT), ALSO WITHOUT INSTRUCTIONS, STATED THAT BUREAUCRATIC WORDING OF IS DRAFT NEEDED REWORK TO PUT DRAFT IN MORE APPROPRIATE FORM FOR PUBLIC STATEMENT, BUT THAT HE COULD SUPPORT RELEASE THROUGH PARA 16 AND WRAP-UP PARA 38. ITALY REP (ADM MACCHIAVELLI) STATED THAT HE HAD INSTRUCTIONS GIVING HIM WIDE LATITUDE. HE STRONGLY AGREED WITH US REP ON NEED FOR A FRESH START; DOING MUCH MORE THAN THE TYPICAL BLAND COMMUNIQUE. NORWAY REP (KLEIVANCE), SPEAKING WITHOUT INSTRUCTIONS, STATED PAPER COULD BE A "BIT SHORTER," AND THAT DRC NEEDED MORE TIME TO WORK OUT DETAILS THAN PRESENT SCHEDULE WOULD PERMIT. BELGIUM REP (TAYMANS), STATING THAT HE HAD MOD BUT NOT MFA VIEW, SAID THAT IS DRAFT IS A GOOD DOCUMENT, AND SUPPORTED US REP ON NEED FOR FRESH NATO STATEMENT, CITING WP INCREASES IN OFFENSIVE TACAIR FORCES AND RECENT OKEAN EXERCISE AS EXAMPLES OF HOSTILE WP INTENT. TURKEY REP (OZCERI) STATED THAT HE WAS WITHOUT INSTRUCTIONS, BUT SUSPECTED ANKARA WOULD SUPPORT UK POSOTION ON LENGTH OF UNCLASSIFIED VERSION. PORTUGAL REP (CATARINO) STATED THAT HIS AUTHORITIES WOULD SUPPORT MAJORITY VIEW; EITHER IS DRAFT AS IT STANDS OR A SHORTENED VERSION.

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ACTION EUR-12

INFO OCT-01 ISO-00 SS-15 CIAE-00 PM-03 INR-07 L-02 ACDA-05

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4. CHAIRMAN HUMPHRSY SAID THAT IS HAD DISTRIBUTED UNCLASSIFIED VERSION OF 1973 GUIDANCE DOCUMENT WITHOUT REQUESTING DRC APPROVAL, THAT NATO CURRENTLY PRODUCES UNCLASSIFIED PUBLIC RELEASES ON A HOST OF TOPICS SUCH AS CHALLENGES TO MODERN SOCIETY, ETC., AND

THAT NATO SHOULD PUBLICLY DISSEMINATE ITS "RAISON D'ETRE" AS DESCRIBED IN THE UNCLASSIFIED VERSION OF MINISTERIAL GUIDANCE. DANISH REP SAID THAT REGARDLESS OF PAST PROCEDURES, IS HAD ASKED DRC THIS YEAR FOR GUIDANCE ON UNCLASSIFIED VERSION AND SHOULD ACT ACCORDINGLY. UK REP ASKED IF NATO INFORMATION SERVICE COULD PRESENT PARAGRAPHS 9-28(REF A) TO JOURNALISTS AS "BACKGROUND" FOR COMMUNIQUE ADDENDUM ON LONG RANGE DEFENSE CONCEPT (REF A, PARAS 1-8). DIRECTOR OF INFORMATION RESPONDED THAT BACKGROUNDER" WOULD NOT BE AS USEFUL AS UNCLASSIFIED PUBLICATION. US REP SAID THAT DRC REPS HAD DISAGREED THUS FAR ON QUESTION OF PUBLICATION RATHER THAN ON SUBSTANCE OF UNCLASSIFIED VERSION; HE REITERATED VALUE THIS DOCUMENT COULD HAVE FOR SERIOUS STUDENTS OF NATO AND "ELITE" PUBLICS AND RECOMMENDED THAT DRC CONTINUE WORK TOWARD AN AGREED UNCLASSIFIED VERSION. DRC CONSIDERED, IN TURN, EACH SECTION OF IS DRAFT. HIGHLIGHTS OF DISCUSSION FOLLOW.

5. LONG RANGE DEFENSE CONCEPT (PARAS 3-8). DANISH REP ASKED DRC  
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TO MENTION SEXPLICITLY RATIONALIZATION/SPECIALIZATION IN SECOND SENTENCE OF PARA 3; TO SOFTEN LAST SENTENCE OF PARA 6 WHICH READS, "THE ALLIES MUST REDUCE THESE DISPARITIES...." AND TO DELETE SUBPARAS 7A, 7B AND 7C. HE SAID DEFENSE MINISTERS COULD NOT REPEAT NOT MAKE THE KINDS OF COMMITMENTS CITED IN SUBPARAS 7A, 7B AND 7C AND THAT PARA 7 IN TOTO GAVE A WRONG IMPRESSION THAT NATO WAS GOING TO DO SOMETHING "SPECTACULAR." US REP POINTED OUT THESE COMMITMENTS HAD BEEN THOROUGHLY DISCUSSED AND ACCEPTED DURING DEVELOPMENT OF MINISTERIAL GUIDANCE. CHAIRMAN HUMPHREYS SAID HE HOPED DEFENSE MINISTERS WOULD INDEED MAKE THE COMMITMENTS OUTLINED IN PARA 7 AND CANDIDLY EXPLAIN IMPLICATIONS OF THESE COMMITMENTS TO THEIR PUBLICS. UK REP EXPRESSED DISSATISFACTION WITH "STEADFAST COMMITMENTS" TO MAINTAIN THE FORCES" IN SUB PARA 7A AND CALL FOR NATO COUNTRIES TO INCREASE REAL DEFENSE EXPENDITURES IN SUBPARA 7B. WHEN DRC UPHELD SUBPARAS 7A, 7B AND 7C, DANISH REP REQUESTED BRACKETS. DRC ACCEPTED UK REP'S REQUEST TO DELETE LAST SENTENCE OF PARA 8.

6. CANADIAN, UK AND DANISH REPS GENERALLY SOUGHT DELETION OF EVERYTHING AFTER PARA 8. DRC NOTED THEIR PREFERENCES, BUT CONTINUED PARAGRAPH-BY-PARAGRAPH REVIEW TO DETERMINE SPECIFIC PROBLEM AREAS. AFTER NUMEROUS REPS COMPLAINED ABOUT SECTION ON SOVIET POLICY (PARAS 9-12), DRC AGREED TO DELETE ALL BUT SUBSTANCE OF PARA 11. DANISH REP SAID LAST SENTENCE OF PARA 14 PLACED TOO MUCH EMPHASIS ON NUCLEAR RESPONSE TO AGGRESSION; DRC DELETED SENTENCE. DRC NOTED DANISH COMMENT THAT PARA 28 WAS "UNACCEPTABLE".

7. DRC DID NOT ATTEMPT SUBSTANTIVE WORK ON DRAFT MINISTERIAL COMMUNIQUE (REF A, ANNEX II) DUE TO INTERFACE WITH MINISTERIAL GUIDANCE ITEM. IS WILL CIRCULATE NEW DRAFT WITH NUMEROUS EDITORIAL REVISIONS AND ABOVE CHANGES MAY 14. DRV WILL CONTINUE DISCUSSION OF UNCLASSIFIED VERSION OF MINISTERIAL GUIDANCE AND

COMMUNIQUE MAY 16.

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